# CONGRESSIONAL RECORD—HOUSE

Neumann

Norwood

Packard

Nussle

Oxlev

Parker

Paxon

Pombo

Porter

Pryce

Quillen

Radanovich

Quinn

Regula

Riggs

Roberts

Portman

Nev

Rogers Rohrabacher Skeen Upton Smith (MI) Vucanovich Ros-Lehtinen Smith (NJ) Waldholtz Roth Smith (TX) Walker Roukema Smith (WA) Walsh Solomon Royce Wamp Salmon Souder Watts (OK) Sanford Spence Weldon (FL) Saxton Stearns Scarborough Stockman White Schaefer Stump Whitfield Schiff Talent Wicker Seastrand Tate Wolf Sensenbrenner Tauzin Young (AK) Taylor (NC) Shadegg Young (FL) Shaw Thomas Shays Thornberry Zeliff Shuster Tiahrt Zimmei

#### NOT VOTING-

Farr Ramstad Fields (LA) Thornton Peterson (FL) Tucker

Weldon (PA)

□ 2008 Mr. YOUNG of Florida changed his vote from "yea" to "nay.

Messrs. HÖYER, KENNEDY of Massaand DAVIS, and MORELLA changed their vote from 'nay'' to "yea.

So the motion to recommit was rejected.

The result of the vote was announced as above recorded.

The SPEAKER pro tempore (Mr. BILBRAY). The question is on passage of the joint resolution.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

#### RECORDED VOTE

Mr. OBEY. Mr. Speaker, I demand a recorded vote. A recorded vote was ordered

The vote was taken by electronic device, and there were—ayes 230, noes 197, not voting 6, as follows:

# [Roll No. 775]

# AYES-230

Allard Coburn Archer Collins (GA) Armev Combest Bachus Cooley Baker (CA) Baker (LA) Crane Ballenger Crapo Cremeans Barrett (NE) Cubin Bartlett Cunningham Davis Barton Bass Deal Bateman DeLay Bereuter Diaz-Balart Bilbray Dickey Doolittle Bilirakis Bliley Dornan Blute Dreier Boehner Duncan Bonilla Dunn Ehlers Bono Brewster Ehrlich Brownback Emerson Bryant (TN) English Ensign Bunning Everett Ewing Burr Fawell Burton Fields (TX) Buver Callahan Flanagan Calvert Foley Camp Forbes Canady Fowler Castle Franks (CT) Chabot Chambliss Franks (NJ) Chenoweth Frelinghuysen Christensen Frisa Funderburk Chrysler Gallegly Ganske Clinger Coble

Gekas Gilchrest Gillmor Gingrich Goodlatte Goodling Goss Graham Greenwood Gunderson Gutknecht Hall (TX) Hancock Hansen Hastert Hastings (WA) Haves Hayworth Hefley Heineman Herger Hilleary Hobson Hoekstra Hoke Horn Hostettler Hunter Hutchinson Hyde Inglis Istook Johnson, Sam Jones Kasich Kelly Kim King Kingston Klug

Knollenberg Kolbe LaHood Largent Latham LaTourette Laughlin Lazio Leach Lewis (CA) Lewis (KY) Lightfoot Linder Livingston LoBiondo Longley Lucas Manzullo Martini McCollum McCrery McDade McHugh McInnis McIntosh McKeon Metcalf Meyers Miller (FL) Molinari Moorhead Morella Myers

Nethercutt

Abercrombie

Barrett (WI)

Ackerman

Andrews

Baesler

Baldacci

Barcia

Becerra

Bentsen

Berman

Boehlert

Bonior

Boucher

Browder

Cardin

Chapman

Clayton Clement

Clyburn

Coleman

Condit

Conyers

Costello

Covne

Cramer

Danner

DeFazio

DeLauro

Dellums

Deutsch

Dicks

Dixon

Dingell

Doggett

Dooley

Doyle

Engel

Eshoo

Evans

Fattah

Fazio

Filner

Flake

Ford

Foglietta

Frank (MA)

Miller (CA)

Minge

Traficant

Velazquez

Farr

Durbin

Edwards

de la Garza

Collins (IL)

Collins (MI)

Brown (CA)

Brown (FL)

Brown (OH)

Bryant (TX)

Bevill

Beilenson

Rogers Rohrabacher Ros-Lehtinen Roth Roukema Royce Salmon Sanford Saxton Scarborough Schaefer Schiff Seastrand Sensenbrenner Shadegg Shaw Shays

## NOES-197

Frost Mink Moakley Furse Gejdenson Mollohan Gephardt Montgomery Gibbons Moran Gilman Murtha Gonzalez Nadler Gordon Neal Oberstar Green Gutierrez Obey Hall (OH) Olver Hamilton Ortiz Harman Orton Hastings (FL) Owens Hefner Pallone Hilliard Pastor Payne (NJ) Hinchey Holden Payne (VA) Houghton Peľosi Peterson (MN) Hoyer Jackson-Lee Pickett Jacobs Pomeroy Jefferson Poshard Johnson (CT) Rahall Johnson (SD) Rangel Johnson, E. B. Reed Johnston Richardson Kanjorski Rivers Kaptur Kennedy (MA) Roemer Rose Roybal-Allard Kennedy (RI) Kennelly Rush Kildee Sabo Kleczka Sanders Klink Sawver LaFalce Schroeder Lantos Schumer Levin Scott Lewis (GA) Serrano Lincoln Sisisky Lipinski Skaggs Lofgren Skelton Lowey Luther Slaughter Smith (NJ) Maloney Spratt Manton Stark Markey Stenholm Martinez Stokes Mascara Studds Matsui Stupak McCarthy Tanner Taylor (MS) McDermott McHale Tejeda McKinney McNulty Thompson Thurman Meehan Torkildser Meek Torres Torricelli Menendez Mfume Towns

Shuster Skeen Smith (MI) Smith (TX) Smith (WA) Solomon Souder Spence Stearns Stockman Stump Talent Tate Tauzin Taylor (NC) Thomas Thornberry Tiahrt Upton Vucanovich Waldholtz Walker Walsh Wamp Watts (OK) Weldon (FL) Weller White Whitfield Wicker Wolf

Young (AK) Young (FL) Zeliff Zimmer

Visclosky Volkmer Ward Waters

Watt (NC) Waxman Williams Wilson

Woolsey Wyden Wynn

#### NOT VOTING-6

Fields (LA) Peterson (FL) Ramstad Thornton Tucker Weldon (PA)

#### □ 2025

So the joint resolution was passed. The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

## REMOVAL OF NAME OF MEMBER AS COSPONSOR OF H.R. 359

Miss COLLINS of Michigan. Mr. Speaker, I ask unanimous consent to have my name removed from the list of cosponsors of H.R. 359.

The SPEAKER pro tempore (Mr. BILBRAY). Is there objection to the request of the gentlewoman from Michigan?

There was no objection.

# PERSONAL EXPLANATION

Ms. SLAUGHTER. Mr. Speaker, I was unable to be present last night because my plane was late for the four rollcall votes taken on November 7, 1995

Had I been present, I would have voted "vea" on rollcall votes 765, 766, 767, and 768.

## PERSONAL EXPLANATION

Mr. HOKE. Mr. Speaker, last night I was unavoidably detained by a late plane for three of the first four rollcall votes.

Had I been present, I would have voted "yea" on rollcall votes 765, 766, and 767.

CONTINUATION OF NATIONAL **EMERGENCY** REGARDING PRO-WEAPONS LIFERATION OF DESTRUCTION—MESSAGE MASS FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 104-

The SPEAKER pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed.

To the Congress of the United States:

On November 14, 1994, in light of the dangers of the proliferation of nuclear, biological. and chemical weapons ("weapons of mass destruction") and of the means of delivering such weapons, I issued Executive Order No. 12938, and declared a national emergency under International Emergency nomic Powers Act (50 U.S.C. 1701 et seq.). Under section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)), the national emergency terminates on the anniversary date of its

declaration, unless I publish in the *Federal Register* and transmit to the Congress a notice of its continuation.

The proliferation of weapons of mass destruction continues to pose an unusual and extraordinary threat to the national security, foreign policy, and economy of the United States. Therefore, I am hereby advising the Congress that the national emergency declared on November 14, 1994, must continue in effect beyond November 14, 1995. Accordingly, I have extended the national emergency declared in Executive Order No. 12938 and have sent the attached notice of extension to the *Federal Register* for publication.

As I described in the report transmitting Executive Order No. 12938, the Executive order consolidated the functions of and revoked Executive Order No. 12735 of November 16, 1990, which declared a national emergency with respect to the proliferation of chemical and biological weapons, and Executive Order No. 12930 of September 29, 1994, which declared a national emergency with respect to nuclear, biological, and chemical weapons, and their means of delivery.

The following report is made pursuant to section 204 of the International Emergency Economic Powers Act (50 U.S.C. 1703) and section 401(c) of the National Emergencies Act (50 U.S.C. 1641(c)), regarding activities taken and money spent pursuant to the emergency declaration. Additional information on nuclear, missile, and/or chemical and biological weapons (CBW) nonproliferation efforts is contained in the annual Report on the Proliferation of Missiles and Essential Components of Nuclear, Biological and Chemical Weapons, provided to the Congress pursuant to section 1097 of the National Defense Authorization Act for Fiscal Years 1992 and 1993 (Public Law 102-190), also known as the "Nonproliferation Report," and the annual report provided to the Congress pursuant to section 308 of the Chemical and Biological Weapons Control and Warfare Elimination Act of 1991 (Public Law 102-182).

The three export control regulations issued under the Enhanced Proliferation Control Initiative (EPCI) are fully in force and continue to be used to control the export of items with potential use in chemical or biological weapons or unmanned delivery systems for weapons of mass destruction.

In the 12 months since I issued Executive Order No. 12938, 26 additional countries ratified the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on Their Destruction (CWC) for a total of 42 of the 159 signatories; the CWC must be ratified by 65 signatories to enter into force. I must report my disappointment that the United States is not yet among those who have ratified. The CWC is a critical element of U.S. non-proliferation policy and an urgent next step in our effort to end the develop-

ment, production, stockpiling, transfer, and use of chemical weapons. As we have seen this year in Japan, chemical weapons can threaten our security and that of our allies, whether as an instrument of war or of terrorism. The CWC will make every American safer, and we need it now.

The international community is watching. It is vitally important that the United States continue to lead the fight against weapons of mass destruction by being among the first 65 countries to ratify the CWC. The Senate recognized the importance of this agreement by adopting a bipartisan amendment on September 5, 1995, expressing the sense of the Senate that the United States should promptly ratify the CWC. I urge the Senate to give its advice and consent as soon as possible.

In parallel with seeking Senate ratification of the CWC, the United States is working hard in the CWC Preparatory Commission (PrepCom) in The Hague to draft administrative and implementing procedures for the CWC and to create a strong organization for verifying compliance once the CWC enters into force.

The United States also is working vigorously to end the threat of biological weapons (BW). We are an active participant in the Convention on the Prohibition of the Development and Stockpiling of Bacteriological (Biological) and Toxin Weapons and Their Destruction (BWC) Ad Hoc Group, which was commissioned September 1994 by the BWC Special Conference to draft a legally binding instrument to strengthen the effectiveness and improve the implementation of the Convention. The Group convened its first meeting in January 1995 and agreed upon a program of work for this year. The first substantive meeting took place in July, making important progress in outlining the key issues. The next meeting is scheduled for November 27 to December 8, 1995. The U.S. objective is to have a draft protocol for consideration and adoption at the Fourth BWC Review Conference in December 1996.

The United States continues to be active in the work of the 29-member Australia Group (AG) CBW nonproliferation regime, and attended the October 16-19 AG consultations. The Group agreed to a United States proposal to ensure the AG export controls and information-sharing adequately address the threat of CBW terrorism, a threat that became all too apparent in the Tokyo subway nerve gas incident. This U.S. initiative was the AG's first policy-level action on CBW terrorism. Participants also agreed to several amendments to strengthen the AG's harmonized export controls on materials and equipment relevant to biological weapons, taking into account new developments since the last review of the biological weapons lists and, in particular, new insights into Iraq's BW activities.

The Group also reaffirmed the members' collective belief that full adherence to the CWC and the BWC will be the only way to achieve a permanent global ban on CBW, and that all states adhering to these Conventions have an obligation to ensure that their national activities support these goals.

Australia Group participants are taking steps to ensure that all relevant national measures promote the object and purposes of the BWC and CWC, and will be fully consistent with the CWC upon its entry into force. The AG considers that national export licensing policies on chemical weapons-related items fulfill the obligation established under Article I of the CWC that States Parties never assist, in any way, the acquisition of chemical weapons. Moreover, inasmuch as these measures are focused solely on preventing activities banned under the CWC, they are consistent with the undertaking in Article XI of the CWC to facilitate the fullest possible exchange of chemical materials and related information for purposes not prohibited by the CWC.

The AG agreed to continue its active program of briefings for non-AG countries, and to promote regional consultations on export controls and non-proliferation to further awareness and understanding of national policies in these areas.

The United States Government determined that two foreign companies—Mainway Limited and GE Plan—had engaged in chemical weapons proliferation activities that required the imposition of sanctions against them, effective May 18, 1995. Additional information on this determination is contained in a classified report to the Congress, provided pursuant to the Chemical and Biological Weapons Control and Warfare Elimination Act of 1991.

The United States carefully controlled exports which could contribute to unmanned delivery systems for weapons of mass destruction, exercising restraint in considering all such proposed transfers consistent with the Guidelines of the Missile Technology Control Regime (MTCR). The MTCR Partners continued to share information about proliferation problems with each other and with other possible supplier, consumer, and transshipment states. Partners also emphasized the need for implementing effective export control systems.

The United States worked unilaterally and in coordination with its MTCR partners in multilateral efforts to combat missile proliferation by nonmembers and to encourage nonmembers to export responsibly and to adhere to the MTCR Guidelines. Three new Partners were admitted to the MTCR with U.S. support: Russia, South Africa, and Brazil.

In May 1995, the United States participated in an MTCR team visit to Kiev to discuss missile nonproliferation and MTCR membership criteria. Under Secretary of State Davis met

with Ukraine's Deputy Foreign Minister Hryshchenko in May, July, and October to discuss nonproliferation issues and MTCR membership. As a result of the July meeting, a United States delegation traveled to Kiev in October to conduct nonproliferation talks with representatives of Ukraine, brief them on the upcoming MTCR Plenary, and discuss U.S. criteria for MTCR membership. From August 29-September 1, the U.S. participated in an informal seminar with 18 other MTCR Partners in Montreux, Switzerland, to explore future approaches to strengthening missile nonproliferation

strengthening missile nonproliferation.
The MTCR held its Tenth Plenary Meeting in Bonn October 10-12. The Partners reaffirmed their commitment to controlling exports to prevent proliferation of delivery systems for weapons of mass destruction. They also reiterated their readiness for international cooperation in peaceful space activities consistent with MTCR policies. The Bonn Plenary made minor amendments to the MTCR Equipment and Technology Annex in the light of technical developments. Partners also agreed to U.S. initiatives to deal more effectively with missile-related aspects of regional tensions, coordinate in impeding shipments of missile proliferation concern, and deal with the proliferation risks posed by transshipment. Finally, MTCR Partners will increase their efforts to develop a dialogue with countries outside the Regime to encourage voluntary adherence to the MTCR Guidelines and heightened awareness of missile proliferation risks.

The United States has continued to pursue my Administration's nuclear nonproliferation goals with success. Parties to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) agreed last May at the NPT Review and Extension Conference to extend the NPT indefinitely and without conditions. Since the conference, more nations have acceded to the Treaty. There now are 180 parties, making the NPT nearly universal.

The Nuclear Suppliers Group (NSG) continues its efforts to improve member states' export policies and controls. Nuclear Suppliers Group members have agreed to apply technology controls to all items on the nuclear trigger list and to adopt the principle that the intent of the NSG Guidelines should not be undermined by the export of parts of trigger list an dual-use items without appropriate controls. In 1995, the NSG agreed to over 30 changes to update and clarify the list of controlled items in the Nuclear-Related Dual-Use Annex. The NSG also pursued efforts to enhance information sharing among members by establishment of a permanent Joint Information Exchange group and by moving toward adoption of a United States Department of Energy-supplied computerized automated information exchange system, which is currently being tested by most of the members.

The increasing number of countries capable of exporting nuclear commodities and technology is a major challenge for the NSG. The ultimate goal of the NSG is to obtain the agreement of all suppliers, including nations not members of the regime, to control nuclear exports in accordance with the NSG guidelines. Members continued contacts with Belarus, Brazil, China, Kazakhstan, Lithuania, the Republic of Korea (ROK), and Ukraine regarding NSG activities. Ambassador Patokallio of Finland, the current NSG Chair, led a five-member NSG outreach visit to Brazil in early November 1995 as part of this effort

As a result of such contacts, the ROK has been accepted as a member of the NSG. Ukraine is expected to apply for membership in the near future. The United States maintains bilateral contacts with emerging suppliers, including the New Independent States of the former Soviet Union, to encourage early adherence to NSG guidelines.

Pursuant to section 401(c) of the National Emergencies Act (50 U.S.C. 1641(c)), I report that there were no expenses directly attributable to the exercise of authorities conferred by the declaration of the national emergency in Executive Order No. 12938 during the period from May 14, 1995, through November 14, 1995.

WILLIAM J. CLINTON. THE WHITE HOUSE, *November 8, 1995.* 

### OMISSION FROM THE RECORD

(The following is a reprint of the consideration of H.R. 2589 from the CONGRESSIONAL RECORD of Tuesday, November 7, 1995, at page H11807, at which time the bill was not printed.)

# 

Mr. GILMAN. Mr. Speaker, I ask unanimous consent that the Committee on International Relations be discharged from further consideration of the bill (H.R. 2589) to extend authorities under the Middle East Peace Facilitation Act of 1994 until December 31, 1995, and for other purposes, and I ask for its immediate consideration in the House.

The Clerk read the title of the bill.

The SPEAKER pro tempore (Mr. SHAYS). Is there objection to the request of the gentleman from New York?

There was no objection.

The text of H.R. 2589 is as follows:

H.R. 2589

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled.

# SECTION 1. EXTENSION OF AUTHORITIES.

(a) IN GENERAL.—Section 583(a) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103–236), as amended by Public Law 104–30, is amended by striking "November 1, 1995" and inserting "December 31, 1995".

(b) CONSULTATION.—For purposes of any exercise of the authority provided in section

583(a) of the Foreign Relations Authorization Act, Fiscal Years 1994 and 1995 (Public Law 103–236) prior to November 14, 1995, the written policy justification dated June 1, 1995, and submitted to the Congress in accordance with section 583(b)(1) of such Act, and the consultations associated with such policy justification, shall be deemed to satisfy the requirements of section 583(b)(1) of such Act.

The SPEAKER pro tempore. The gentleman from New York [Mr. GILMAN] is recognized for 1 hour.

Mr. GILMAN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, H.R. 2589 temporarily extends the Middle East Peace Facilitation Act of 1994 which expired on November 1, 1995. That act was previously extended by Public Law 104-17, by Public Law 104-22, and by Public Law 104-30. H.R. 2589 extends the act until December 31, 1995, and includes the transition provision to permit the President to immediately exercise the authorities granted him by this extension.

Mr. Speaker, I ask my colleagues to support the measure.

Mr. GILMAN. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

# □ 2030

# SPECIAL ORDERS

The SPEAKER pro tempore (Mr. BILBRAY). Under the Speaker's announced policy of May 12, 1995, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from California [Mr. RIGGS] is recognized for 5 minutes.

[Mr. RIGGS addressed the House. His remarks will appear hereafter in the Extensions of Remarks.]

REMEMBER THE COMMITMENT OUR NATION OWES TO OUR VET-ERANS

The SPEAKER pro tempore. Under a previous order of the House, the gentle-woman from Florida [Mrs. Thurman] is recognized for 5 minutes.

Mrs. THURMAN. Mr. Speaker, on Saturday, November 11, Americans will once again pause to honor the brave men and women who proudly carried the American flag in conflicts great and small, and places famous and obscure. On Veterans' Day it is important that those who protected the freedoms and liberties we so cherish as a Nation be remembered for their service, their valor and dedication to duty.

Many times we have asked our veterans to interrupt their lives, to leave